

ARTICLE

AI in Administrative Dispute Resolution: Exploring Opportunities and Risks

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Abstract

The integration of Artificial Intelligence (AI) into the resolution of administrative disputes presents both significant opportunities and potential risks within the legal framework. As administrative courts globally face growing caseloads and demands for faster, more efficient decision-making, AI offers a promising solution for enhancing the speed, accuracy, and consistency of legal processes. This research explores the potential applications of AI in Indonesia's administrative justice system, focusing on its role in case management, decision support, and predictive analytics. The findings highlight several key opportunities, including AI's potential to streamline case processing, reduce human error, and improve access to justice by automating routine tasks. Additionally, AI can help predict legal outcomes based on data-driven insights, offering both practitioners and courts valuable tools to enhance decision-making. However, the study also identifies significant risks, such as the potential for bias in algorithmic decision-making, lack of transparency, and concerns over the loss of human oversight in critical legal decisions. These risks may undermine the fairness and accountability of administrative dispute resolution. The novelty of this research lies in its focus on the intersection of AI and administrative law, offering a fresh perspective on how emerging technologies can be harnessed to improve judicial efficiency while addressing the inherent challenges. The urgency of this exploration is underscored by the increasing demand for reforms in administrative justice systems. This study contributes valuable insights for



policymakers and legal professionals on how to balance innovation with safeguards to ensure AI's responsible and equitable use in administrative dispute resolution.

Keywords

Artificial Intelligence, Administrative Disputes, Legal Innovation, Judicial Efficiency, Risk and Ethics

Introduction

Artificial Intelligence (AI) has emerged as a transformative force across various sectors, including public administration and legal frameworks. The integration of AI in administrative decision-making processes presents both opportunities and challenges, particularly within the realm of Administrative Law. Recent studies highlight the urgency of understanding these dynamics, as the rapid evolution of AI technologies necessitates a reevaluation of existing legal principles and frameworks to ensure they remain effective and just.¹

In a comprehensive comparative study, Wolswinkel (2022) examines the implications of AI on administrative law across member states of the Council of Europe. This research underscores the need for robust legal frameworks that can adapt to the complexities introduced by AI systems in decision-making processes, particularly concerning issues like privacy, discrimination, and due process.² Similarly, Raso (2021) discusses how algorithmically-driven decision-making challenges traditional notions of fairness and responsibility in administrative law, emphasizing the necessity for legislative adaptations to address these emerging dilemmas.³

Lozada-Pimiento, Nicolás. "AI systems and technology in dispute resolution." *Uniform Law Review* 24, no. 2 (2019): 348-366; Lodder, Arno, and Ernest Thiessen. "The role of artificial intelligence in online dispute resolution." *Workshop on online dispute resolution at the international conference on artificial intelligence and law, Edinburgh, UK.* 2003; Zeleznikow, John. "Using artificial intelligence to provide intelligent dispute resolution support." *Group Decision and Negotiation* 30, no. 4 (2021): 789-812.

² Wolswinkel, Johan. "Artificial intelligence and administrative law." *Strasbourg: Council of Europe Publishing* (2022).

³ Raso, J. (2021). *AI and Administrative Law.* SSRN. https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3734656

Furthermore, Almada (2023) introduces the concept of "automated uncertainty," arguing that the opacity of AI systems creates new forms of uncertainty that traditional administrative remedies may not adequately address.⁴ This perspective is calls for a framework that ensures accountability in automated decision-making systems within public administration. These studies collectively highlight a significant gap in current administrative law regarding its ability to govern AI technologies effectively.

Despite these insights, there remains a lack of comprehensive frameworks that integrate AI into administrative law while safeguarding individual rights and promoting accountability. This research aims to fill this gap by exploring how AI can be harnessed to enhance administrative decision-making while addressing its inherent risks. By analyzing existing literature and identifying key limitations in current approaches, this study seeks to propose innovative solutions that promote fairness and transparency in AI-driven administrative processes.

The urgency of this research is underscored by the increasing reliance on AI technologies in public administration worldwide. As governments seek to improve efficiency and accuracy through automation, it is imperative to ensure that legal frameworks evolve accordingly. This study not only contributes to the academic discourse on AI and administrative law but also offers practical recommendations for policymakers and legal practitioners navigating this complex landscape. Ultimately, it aims to establish a foundation for integrating AI into administrative law that prioritizes justice, accountability, and the protection of individual rights.⁵

This research method is designed to explore the application of artificial intelligence (AI) in resolving state administrative disputes. This research is descriptive in nature and aims to provide an in-depth understanding of how AI can be integrated into the legal process, as well as to identify the opportunities and risks involved. This research uses a literature study approach, where

⁴ Almada, M. (2023). Automated Uncertainty: A Research Agenda for Artificial Intelligence in Administrative Decisions. *Review of European Administrative Law*. https://cadmus.eui.eu/handle/1814/75991

⁵ For comparison, *see also* Fernando, Zico Junius, et al. "Robot Lawyer in Indonesian Criminal Justice System: Problems and Challenges for Future Law Enforcement." *Lex Scientia Law Review* 7, no. 2 (2023): 489-528.

information and data are collected from various secondary sources, including books, journal articles, and relevant scientific publications. This approach allows researchers to collect comprehensive and up-to-date information regarding the application of AI in the legal context, especially in resolving state administrative disputes. Data were collected through systematic searches in academic databases and digital libraries to find relevant literature. Researchers looked for articles that discussed the application of AI in law, as well as case studies that showed how this technology had been used in practice. In addition, researchers also identified relevant legal theories and frameworks used in the analysis of the application of AI in the legal process. It is important to ensure that the references used are complete and in accordance with the established citation style.

The data obtained from the collected literature were analyzed using a qualitative approach. Thematic analysis techniques were used to identify patterns and themes emerging from the data. The researchers compared findings from various sources to assess consistency and differences in the application of AI across various legal contexts. The results of this analysis were then used to formulate recommendations and conclusions regarding the application of AI in resolving state administrative disputes.

In analyzing the data, this study used administrative law theory and information technology theory. Administrative law theory provides a framework for understanding how AI can affect the legal process and decisions taken by judicial institutions. Meanwhile, information technology theory helps in evaluating the impact of technology on the efficiency and effectiveness of the legal system.

This study has several limitations. First, the main focus is on literature available in English and Indonesian, so the results may not fully cover a global perspective. Second, although the literature study provides valuable insights, the information obtained may be limited to a particular context and time. Therefore, it is important to consider the results of this study in a broader context. With this methodological approach, this study aims to make a significant contribution to the understanding of the application of AI in

resolving state administrative disputes, as well as to offer recommendations for the development of better legal policies and practices.⁶

by the Administrative Court in integrating AI into its resolution process.

Opportunities for AI Application

In principle, the law enforcement process is a process to realize the desired ideas and conceptual designs of law, so that legal norms clearly become guidelines for legal interactions in social and state life.7 In today's digital era, the application of artificial intelligence (AI) in various sectors, including law, is growing. One area that can feel a significant impact from this technology is the resolution of Administrative Disputes. This article will discuss the opportunities and risks faced

The application of artificial intelligence (AI) in state administrative dispute resolution offers various significant opportunities. One of the main benefits is the efficiency of the legal process. With AI's ability to collect and analyze data quickly, the legal administration process can be accelerated, thereby reducing the time required to process documents and make decisions. This is in line with the principle of efficiency stated in Article 3 of Law Number 30 of 2014 concerning State Administration, which emphasizes the importance of efficient government administration.

In addition, AI can increase accessibility for the public. The use of AIbased chatbots can provide basic legal information to the public, helping them understand the procedure for filing disputes. This supports Article 28F of the 1945 Constitution which guarantees the right of every person to communicate and obtain the necessary information. AI also enables better data analysis, helping judges and lawyers predict dispute outcomes based on historical data. This is in line with Article 23 of Law Number 11 of 2008 concerning Information and Electronic Transactions, which encourages the use of information technology to improve the quality of public services. The

⁶ Darman, A. (2023). "Peran Artificial Intelligence dalam Penyelesaian Sengketa Hukum". Jurnal Hukum.

Herlambang, P. H., Utama, Y. J., & Putrijanti, A. (2023). Upaya Peningkatan dan Penerapan Penggunaan E-Court pada Pengadilan Tata Usaha Negara Semarang. Jurnal Hukum Progresif, 11(2), 94-107. https://doi.org/10.14710/jhp.11.2.94-107

application of AI in law can also refer to efforts to reform judicial institutions which show that the use of AI can help realize the principle of simple, fast, and low-cost justice.8

Risks of AI Application

Although there are many opportunities, the application of AI in state administration also carries risks that need to be considered. One of the main risks is the loss of the humanistic aspect in the legal process. Decisions taken entirely by AI-based systems may not consider the social and emotional nuances of certain cases, which can result in unfair decisions. This is contrary to the principle of justice stipulated in Article 27 of the 1945 Constitution, which states that everyone has the right to legal protection.

Algorithmic bias is also a risk that needs to be considered. If the training data reflects injustice or social bias, then the decisions produced by the AI system will also reflect that bias. This shows the need for clear regulations regarding the responsibility for the use of AI, as stipulated in Article 1365 of the Civil Code concerning unlawful acts.

In addition, there are issues of privacy and data security. The use of AI requires the collection and processing of sensitive personal data, which poses privacy risks. Regulations such as Law Number 27 of 2022 concerning Personal Data Protection need to be enforced to protect individuals' rights regarding the use of their data.

When it comes to law and ethics, the use of AI in judicial institutions must be carried out carefully so as not to erode human rights values. Therefore, it is important to develop a clear regulatory framework to ensure that this technology is used fairly and responsibly.9

Comparison with Previous Research

⁸ Nur Paristina. (2021). Penggunaan Upaya Administratif bagi Penyelesaian Sengketa Tata Usaha Negara. Universitas Airlangga.

Pudyatmoko, S., & Tjandra, W. I. (1996). Hukum Acara Peradilan Tata Usaha Negara. Yogyakarta: Universitas Atma Jaya.

The results of this study show similarities with previous findings, but also highlight some important differences. For example, while many previous studies emphasize efficiency and accessibility as the main benefits of AI implementation, this study goes further by highlighting significant risks that may not have been sufficiently addressed by other researchers. When we talk about administrative sanctions, we are referring to punishments imposed by administrative agencies or officials who have the capacity to do so. Furthermore, this study provides new insights into how humanistic elements and social context should remain primary considerations in the application of new technologies in the legal field. Thus, this study not only complements the existing literature but also offers a critical perspective needed to ensure that the integration of AI in State Administrative Dispute Resolution is carried out responsibly and fairly.

Conclusion

This research has explored the application of artificial intelligence (AI) in the resolution of administrative disputes, focusing on the associated opportunities and risks. Based on the literature analysis conducted, it can be concluded that the application of AI in the context of administrative law offers various benefits, including increased process efficiency, improved accessibility for the public, and data analysis capabilities that can assist in decision-making. However, on the other hand, this research also identifies several significant risks that need to be addressed. The loss of human elements in legal processes, the potential for algorithmic bias, and issues of privacy and data security are challenges that must be faced when integrating AI into legal systems. Therefore, it is crucial to develop a framework that not only leverages technology to enhance efficiency but also ensures that principles of justice and accountability are upheld.

Based on the findings of this research, several recommendations can be made for stakeholders in the fields of law and administration. Policymakers need to formulate clear regulations regarding the use of AI in resolving administrative disputes. These policies should include guidelines on algorithm transparency and accountability for decisions made by AI-based systems. It is

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¹⁰ Pratama Herry Herlambang, *Pengantar Hukum Acara Peradilan Tata Usaha Negara* (Depok: Rajawali Pers, 2024).

essential to provide training for judges, lawyers, and administrative staff on the use of AI in legal processes. This education will help them understand how the technology works and its implications for justice and individual rights. A strict monitoring mechanism is required to ensure that the application of AI does not lead to bias or discrimination. Regular evaluations of AI systems used in legal processes will help identify issues and make necessary improvements. Further research should involve collaboration between legal experts, computer scientists, and ethicists to formulate holistic solutions for applying AI in law. A multidisciplinary approach will ensure that all aspects technical, legal, and social are comprehensively considered. With these steps, it is hoped that the application of AI in resolving administrative disputes can be carried out effectively and fairly, providing benefits for all parties involved while maintaining the integrity of the legal system.

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"The future of courts is not about buildings, but about services; not about judges in courtrooms, but about technology delivering justice."

Richard Susskind (British legal futurist, author of Online Courts and the Future of Justice)

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